

**YOSEMITE COMMUNITY COLLEGE DISTRICT**  
**MEASURE E GENERAL OBLIGATION BONDS**  
**PERFORMANCE AUDIT**  
June 30, 2020

YOSEMITE COMMUNITY COLLEGE DISTRICT  
Modesto, California

MEASURE E GENERAL OBLIGATION BONDS  
PERFORMANCE AUDIT  
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## INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees  
Yosemite Community College District  
Modesto, California

We have conducted a performance audit of the Yosemite Community College District (the "District"), Measure E General Obligation Bond funds for the year ended June 30, 2020.

We conducted our performance audit in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe the evidence obtained provides a reasonable basis for our findings and conclusions based on the audit objectives.

Our audit was limited to the objectives listed on page 5 of this report which includes determining the compliance with the performance requirements for the Proposition 39 Measure E General Obligation Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIII A of the California Constitution and Proposition 39 as they apply to the bonds and the net proceeds thereof. Management is responsible for Yosemite Community College District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal controls of Yosemite Community College District to determine the audit procedures that are appropriate for the purpose of providing a conclusion on the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, we do not express any assurance on the internal controls.

The results of our tests indicated that, in all significant respects, Yosemite Community College District expended Measure E General Obligation Bond funds for the year ended June 30, 2020 only for the specific projects developed by the District's Governing Board and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution.

Our performance audit was conducted for the purpose of forming a conclusion on the objectives listed on page 5, which includes determining compliance with the performance requirements for the Proposition 39 Measure M General Obligation Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIII A of the California Constitution and Proposition 39 as they apply to the bonds and the net proceeds thereof. The Attachment A – Schedule of Expenditures through June 30, 2020 is presented for purposes of additional analysis and is not required to be presented for the objectives of the performance audit. The information has not been subjected to the auditing procedures applied in the performance audit and accordingly, we do not express a conclusion or provide any assurance on it.

  
Crowe LLP

Sacramento, California  
January 13, 2021

YOSEMITE COMMUNITY COLLEGE DISTRICT  
MEASURE E GENERAL OBLIGATION BONDS  
BACKGROUND INFORMATION

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**LEGISLATIVE HISTORY**

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, "for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities," upon approval by 55% of the electorate.

Education Code Section 15278 provides additional accountability measures:

1. A requirement that the school district establish and appoint members to an independent citizens' oversight committee.
2. A requirement that the school district expend bond funds only for the purposes described in Section 1(b)(3) of Article XIII A of the California Constitution, and ensuring that no funds are used for any teacher or administrative salaries or other school operating expenses.
3. A requirement to conduct an annual independent performance audit required by Section 1(b)(3)C of Article XIII A of the California Constitution.
4. A requirement to conduct an annual independent financial audit required by Section 1(b)(3)D of Article XIII A of the California Constitution.

**YOSEMITE COMMUNITY COLLEGE DISTRICT MEASURE E GENERAL OBLIGATION BONDS**

On November 2, 2004, the electorate of Yosemite Community College District approved the \$326,174,000 "Measure E" General Obligation Bonds for the repair, upgrade and new construction of Modesto Junior College and Columbia College Facilities and the expansion of college education centers. A summary of the text of the ballot language was as follows:

*"To prepare Modesto Junior College and Columbia College students for jobs and four-year colleges, repair buildings, and increase access to educational opportunities by repairing, constructing, equipping buildings, classrooms, libraries, science labs, establishing new and expanded college education centers in Turlock, Oakdale, Patterson, and Calaveras County, and acquiring land, and modernizing classroom technology, shall Yosemite Community College District issue \$326,174,000 in bonds, at legal rates, with annual audits, a Citizens' Oversight Committee and no money for administrators' salaries."*

On April 19, 2005, Series 2005A, tax-exempt general obligation bonds and Series 2005B, taxable general obligation bonds, in the amount of \$92,015,000 and \$2,340,000, respectively, were issued. The Series 2005A bonds were partially refunded in 2012 and the remaining bonds were refunded in 2015. The Series 2005B bonds were financed over two years and have been paid in full.

On March 19, 2008, Series 2008C, tax-exempt general obligation bonds, in the amount of \$150,000,000, were issued. The Series 2008C bonds provide \$110,000,000 from term bonds and \$40,000,000 from capital appreciation bonds. The \$110,000,000 of term bonds were refunded during the year ended June 30, 2018. Capital Appreciation Bonds of \$40,000,000, mature through August 1, 2025 with an interest accretion rate of 6.05% compounded semiannually each year and due upon maturity.

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YOSEMITE COMMUNITY COLLEGE DISTRICT  
MEASURE E GENERAL OBLIGATION BONDS  
BACKGROUND INFORMATION

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**YOSEMITE COMMUNITY COLLEGE DISTRICT MEASURE E GENERAL OBLIGATION BONDS**  
(Continued)

On May 12, 2010, Series 2010D, tax-exempt general obligation bonds, in the amount of \$81,728,990 were issued. Current interest bonds of \$3,950,000 bear interest ranging from 2.00% and 5.00% and mature through August 1, 2026. Interest payments are due semiannually on February 1 and August 1 of each year. Capital appreciation bonds of \$20,865,753, maturing through August 1, 2040, bear interest at 6.05% with interest compounded semiannually each year and due upon maturity. Convertible capital appreciation bonds of \$56,913,237 mature through August 1, 2042 and accrete interest semiannually at 6.55% until August 1, 2032 when the accreted value bears interest and is payable semiannually on February 1 and August 1 of each year.

On July 24, 2012, the District issued \$59,205,000 of General Obligation 2012 Refunding Bonds. Proceeds were used to advance refund a portion of the Series 2005A General Obligation Bonds. The 2012 Refunding Bonds mature through August 1, 2029 and bear interest at rates ranging from 2.00% to 5.00% with interest due semiannually on August 1 and February 1. For financial reporting purposes, the refunded debt has been considered defeased and therefore removed from the District's financial statements.

On July 28, 2015, the District issued \$120,205,000 of Series 2015 general obligation refunding bonds at a premium of \$18,789,378 to advance refund \$16,190,000 of the Series 2005A tax-exempt general obligation bonds and \$110,000,000 of the Series 2008C tax-exempt general obligation bonds. The 2015 Refunding Bonds mature through August 1, 2032 and bear interest at rates ranging from 2.00% to 5.00% with interest due semiannually on August 1 and February 1. For financial reporting purposes, the refunded debt has been considered defeased and therefore removed from the District's financial statements.

The financial activity related to the Measure E General Obligation Bonds is recorded in the District's Financial Activity Report for Fund 42 in the District's audited financial statements for year ended June 30, 2020.

YOSEMITE COMMUNITY COLLEGE DISTRICT  
MEASURE E GENERAL OBLIGATION BONDS  
OBJECTIVES, SCOPE, METHODOLOGY AND CONCLUSIONS

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**OBJECTIVES**

The objective of our performance audit was to determine that the District expended Measure E General Obligation Bond funds for the year ended June 30, 2020 only for the purposes approved by the voters and only on the specific projects developed by the District's Board of Trustees, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)C of Article XIII A of the California Constitution.

**SCOPE**

The District provided to us a list of all Measure E General Obligation Bond projects and specific expenditures for the year ended June 30, 2020 (the "List"). An approximate total of 214 transactions were identified, representing \$2,697,614 in expenditures from July 1, 2019 through June 30, 2020.

**METHODOLOGY**

We performed the following procedures to the List of Measure E General Obligation Bond project expenditures for the year ended June 30, 2020:

- Verified the mathematical accuracy of the expenditures list.
- Reconciled the list to total bond expenditures as reported by the District in the District's audited Measure E General Obligation Bonds financial statements for the year ended June 30, 2020.
- Compared total project expenditures to budgets to determine if there were any expenditures in excess of appropriation (Attachment A).
- Selected a sample of 22 expenditures totaling \$2,001,962 from Measure E. The sample was selected to provide a representation across specific construction projects, vendors and expenditure amounts. Verified that the expenditures were for authorized projects, and were to repair, upgrade and construct facilities and expand college education centers.

**CONCLUSION**

The results of our tests indicated that, in all significant respects, Yosemite Community College District expended Measure E General Obligation Bond funds for the year ended June 30, 2020 only for the specific projects developed by the District's Board of Trustees and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)C of Article XIII A of the California Constitution.

YOSEMITE COMMUNITY COLLEGE DISTRICT  
 MEASURE E GENERAL OBLIGATION BONDS  
 ATTACHMENT A – SCHEDULE OF EXPENDITURES THROUGH JUNE 30, 2020  
 (Unaudited)

<u>Site</u>	<u>Prior Expenditures</u>	<u>June 30, 2020 Expenditures</u>	<u>Total Expenditures</u>	<u>Revised Budget</u>	<u>Status</u>
<b>MODESTO JUNIOR COLLEGE</b>					
Modesto Junior College Auditorium	\$ 19,566,200	\$ -	\$ 19,566,200	\$ 19,566,200	Complete
Turlock Center	1,088,614	-	1,088,614	1,088,614	Complete
Patterson Center	1,443,673	-	1,443,673	1,443,672	Complete
Parking Structure/Lot	3,828,529	-	3,828,529	3,828,529	Complete
Allied Health Life Sciences	25,091,813	-	25,091,813	25,092,061	Complete
Softball Complex	1,531,513	-	1,531,513	1,531,513	Complete
High Tech Center	17,537,893	-	17,537,893	17,537,893	Complete
Agriculture Modular Living Units	3,149,907	-	3,149,907	3,149,907	Complete
Learning Resources Center	9,072,711	-	9,072,711	9,072,711	Complete
Founders Hall Modernization	11,739,920	-	11,739,920	11,739,920	Complete
Agriculture Multipurpose Pavilion	16,701,862	-	16,701,862	16,701,862	Complete
Science Community Center	59,376,336	-	59,376,336	59,376,336	Complete
Agriculture Animal Facilities Renovation	2,017,278	-	2,017,278	2,017,278	Complete
Student Services Building	12,627,571	-	12,627,571	12,627,571	Complete
Loop Road West	4,480,109	-	4,480,109	4,480,109	Complete
Utility Infrastructure	4,479,451	-	4,479,451	4,479,451	Complete
Interim Housing	2,768,951	-	2,768,951	2,768,951	Complete
Campus Way Parking Lot	1,300,480	-	1,300,480	1,300,480	Complete
Student Center/Career Transfer	429,159	-	429,159	429,158	Complete
West Campus Parking Lot	755,109	-	755,109	755,109	Complete
Art Building Life Safety	579,379	-	579,379	579,379	Complete
West Campus - Loop Road #3	1,334,809	-	1,334,809	1,334,810	Complete
West Campus - Loop Road #4	970,726	-	970,726	970,727	Complete
West Campus - Loop Road #5	2,497,375	-	2,497,375	2,497,375	Complete
West Campus - Brink Entry #6	1,151,014	-	1,151,014	1,151,014	Complete
West Campus - Entry Road #2A	92,362	-	92,362	92,361	Complete
West Campus - Parking Area #1	2,706,032	437,005	3,143,037	3,223,344	In Progress
East Campus Roads & Pathways	1,208,167	-	1,208,167	1,208,167	Complete
GVM Educational Demonstration Center	1,923,636	-	1,923,636	1,923,636	Complete
Science Outdoor Education	2,233,439	13,949	2,247,388	2,385,805	In Progress
Painting East Campus	619,115	-	619,115	619,114	Complete
Painting West Campus	1,041,683	323,541	1,365,224	1,675,248	In Progress
West Campus – Parking Lot 208	798,793	-	798,793	798,793	Complete
ACE Equipment Facility	152,779	939,828	1,092,607	1,200,002	Complete
<b>Modesto Junior College Total</b>	<b>216,296,388</b>	<b>1,714,323</b>	<b>218,010,711</b>	<b>218,647,100</b>	

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YOSEMITE COMMUNITY COLLEGE DISTRICT  
MEASURE E GENERAL OBLIGATION BONDS  
ATTACHMENT A – SCHEDULE OF EXPENDITURES THROUGH JUNE 30, 2020  
(Unaudited)

<u>Site</u>	<u>Prior Expenditures</u>	<u>June 30, 2020 Expenditures</u>	<u>Total Expenditures</u>	<u>Revised Budget</u>	<u>Status</u>
<b>COLUMBIA COLLEGE</b>					
Bus and Truck Service Loop	\$ 678,895	\$ -	\$ 678,895	\$ 678,895	Complete
Secondary Access Road	520,163	-	520,163	520,163	Complete
Calaveras Center	1,230,751	-	1,230,751	1,230,751	Complete
Oakdale Center	43,577	-	43,577	43,577	Complete
Public Safety Center	2,105,553	-	2,105,553	2,105,553	Complete
Science Natural Resources	17,743,074	-	17,743,074	17,743,074	Complete
Madrone Building Modernization	2,922,998	-	2,922,998	2,922,998	Complete
Manzanita Building	9,139,908	-	9,139,908	9,139,908	Complete
Child Development Center	8,902,268	-	8,902,268	8,902,268	Complete
Sequoia Modernization	1,315,481	-	1,315,481	1,315,481	Complete
Roadways Phase I	760,129	-	760,129	760,129	Complete
Roadways Phase II	1,476,954	-	1,476,954	1,476,954	Complete
Roadways Phase III	1,209,149	-	1,209,149	1,209,149	Complete
Swing Space	124,426	-	124,426	124,426	Complete
Manzanita Secondary Effects	297,611	-	297,611	297,611	Complete
Manzanita Lower Level Renovation	3,064,820	-	3,064,820	3,064,820	Complete
Juniper Upgrade	345,685	-	345,685	345,685	Complete
Pinyon Building Upgrade	304,351	-	304,351	304,351	Complete
Entry Road Repair	228,532	-	228,532	228,532	Complete
Campus Wide Wayfinding	-	35,557	35,557	36,084	In Progress
<b>Columbia College Total</b>	<b>52,414,325</b>	<b>35,557</b>	<b>52,449,882</b>	<b>52,450,410</b>	
<b>DISTRICT-WIDE PROJECTS</b>					
Scheduled Maintenance	10,000,000	-	10,000,000	10,000,000	Complete
Technology Infrastructure	9,847,930	-	9,847,930	9,847,930	Complete
District Office Building	20,741,663	11,427	20,753,090	20,754,240	Complete
BM: Primary Data Center	7,333,724	-	7,333,724	7,333,724	Complete
BM: Secondary Data Center	3,443,585	-	3,443,585	3,443,584	Complete
T&R: Shipping & Receiving	4,183,015	-	4,183,015	4,183,016	Complete
T&R: Logistics Center (CC)	995,897	-	995,897	995,897	Complete
DTSC	1,269,658	13,760	1,283,418	1,293,057	In Progress
Ag Trailers	65,876	-	65,876	65,877	Complete
Art Building Life Safety	586,393	-	586,393	586,393	Complete
Central Services Master Plan	82,500	-	82,500	82,500	Complete
Patterson Planning	855,409	-	855,409	855,409	Complete
Utility Infrastructure	4,351,355	1,250	4,352,605	4,355,000	Complete
Hammer Throw	133,398	-	133,398	133,398	Complete
Small Capital Outlay Projects	970,126	921,297	1,891,423	5,283,720	In Progress
Capital Outlay Debt Service	14,435,000	-	14,435,000	14,435,000	Complete
<b>District Wide Total</b>	<b>79,295,529</b>	<b>947,734</b>	<b>80,242,263</b>	<b>83,648,744</b>	
<b>Grand Total</b>	<b>\$ 348,006,242</b>	<b>\$ 2,697,614</b>	<b>\$ 350,703,865</b>	<b>\$ 354,746,254</b>	